March 29, 2020

The Honorable Steven Mnuchin Secretary U.S. Department of the Treasury 1500 Pennsylvania Avenue, N.W. Washington, D.C. 20220 The Honorable Jovita Carranza Administrator Small Business Administration 409 3rd Street, S.W. Washington, D.C. 20416

Dear Secretary Mnuchin and Administrator Carranza:

Thank you for your service to our nation and support for America's small businesses and their workers, especially during this challenging time.

We, the undersigned organizations representing America's startup community, respectfully urge you to clarify as quickly as possible that small businesses with equity investors will not be excluded from the 7(a) loan program under the *Coronavirus Aid, Relief, and Economic Security* (CARES) *Act.* In particular, we are gravely concerned that application of the current Small Business Administration's (SBA) "Affiliation Rules" to these companies will create confusion and delays in administering the program, and could effectively exclude many startups that are trying to survive this economic crisis. Such a result would be contrary to the intent of the legislation to provide assistance broadly across all sectors of the economy.

The CARES Act takes many positive steps forward to provide relief to the U.S. economy. However, the goals of the program will be undermined if the "Affiliation Rules" prevent many small companies with equity investment — as is the case with most startups — from qualifying for the emergency relief made available by the CARES Act. This relief is intended for companies with less than 500 employees, other firms that qualify based upon eligible size standards, and entities that already have an explicit waiver. Depending on how the SBA assesses questions of "control" under current "Affiliation Rules," many of these companies could be required to aggregate the employees of unrelated companies in which their investors are affiliated and count them in their employee count, pushing many above the employee size threshold. Regardless of the purpose of these rules for traditional 7(a) loans, allowing the rules to exclude some of our country's most innovative startups in this new loan program is manifestly contrary to the intent of the legislation: to help small businesses keep their lights on and their employees working despite the double financial squeeze created by the economic and financial market downturns.

Without clear guidance enabling startups and small businesses supported by equity investment to access the loan facility, many of these startups may be rendered ineligible. The confusion alone could lead to waves of preventable layoffs. These layoffs will also have broad short-term downstream economic consequences, including for service-oriented businesses like restaurants, coffee shops, and bars, who rely on these workers as customers.

In addition to laying off workers, startups will have to shut down critical research and development (R&D) projects in fields like bio-research, medical technology, and artificial intelligence, setting back our country's competitiveness and delaying the creation of new tools to combat the COVID-19 pandemic. Bottom line: not providing this critical support to startups now will cause both short-term pain and long-term consequences that linger for years.

In 2019 alone, 2.27 million jobs were created in the U.S. by startups across our nation. According to the job site Indeed, 98 percent of firms have fewer than 100 employees and between small and medium sized companies, they jointly employ 55 percent of employees. When implementing the CARES Act, we urge the SBA to issue guidance that makes clear affiliation rules do not arbitrarily exclude our most innovative startups. Thank you for considering our concerns.

Sincerely,

National Organizations

TechNet National Venture Capital Association Technology Councils of North America Engine Advanced Medical Technology Association (AdvaMed) Biotechnology Innovation Organization (BIO) **Center for American Entrepreneurship** Angel Capital Association Medical Device Manufacturers Association Female Founders Alliance Information Technology Industry Council (ITI) **Clean Energy Business Network** Blockchain Association StartOut **Commercial Spaceflight Federation** LatinX VC Hello Alice Dental Trade Alliance State Science & Technology Institute (SSTI)

Regional Organizations

Mid-Atlantic Venture Association Mid-America Healthcare Investors Network New England Venture Capital Association Rocky Mountain Venture Capital Association (Arizona, Colorado, Idaho, Montana, Nevada, New Mexico, Utah, Wyoming) Southeast Life Sciences Western Association of Venture Capitalists

<u>Alabama</u>

Tech Birmingham

<u>Arizona</u>

Arizona Bioindustry Association, Inc. (AZBio) Arizona Technology Council

<u>California</u>

Alliance for SoCal Innovation Bay Area Council BioCalifornia Biocom – Life Science Association of California California Technology Council California Business Incubation Alliance California Cybersecurity Information Sharing and Analysis Organization (CalCISO) California Life Sciences Association Octane Silicon Valley Leadership Group sf.citi Tech San Diego

<u>Colorado</u>

Colorado Technology Association Rockies Venture Club

Delaware

Delaware BioScience Association (Delaware BIO)

<u>Florida</u>

BioFlorida Domi Station eMerge Americas Florida Medical Manufacturers Consortium (FMMC) Florida Venture Forum

<u>Georgia</u>

Technology Association of Georgia

<u>Indiana</u>

Indiana Health Industry Forum Indiana Technology & Innovation Association TechPoint Indiana

<u>Illinois</u>

1871 Illinois Biotechnology Innovation Organization Illinois Venture Capital Association MATTER mHUB Open Prairie TechNexus Venture Collaborative

Iowa Iowa Venture Capital Association

<u>Kansas</u> KC Tech Council Wichita Technology Corporation/Wichita Technology Ventures

<u>Kentucky</u> Technology Association of Louisville Kentucky

<u>Maine</u> Startup Maine

<u>Maryland</u> Maryland Tech Council

Massachusetts

Massachusetts Medical Device Industry Council (MassMEDIC) Mass Technology Leadership Council

<u>Michigan</u>

Ann Arbor SPARK Michigan Biosciences Industry Association (MichBio) Michigan Venture Capital Association

Minnesota

Medical Alley Association

<u>Missouri</u>

Arch Grants BioGenerator BioSTL Cortex Innovation Community KCRise KC Tech Council Missouri Biotechnology Association (MOBIO) Technology Entrepreneur Center

<u>Nebraska</u>

Invest Nebraska

<u>New Jersey</u>

HealthCare Institute of New Jersey (HINJ) New Jersey Tech Council

<u>New York</u>

MedTech (NY) NY Tech Alliance Tech:NYC Upstate Capital Association of New York

<u>North Carolina</u>

Council for Entrepreneurial Development North Carolina Biosciences Organization (NCBIO) North Carolina Technology Association

<u>Ohio</u>

Cintrifuse JumpStart VentureOhio

<u>Oklahoma</u>

36 Degrees North

<u>Oregon</u>

Oregon Bioscience Association Technology Association of Oregon

Pennsylvania

Life Sciences Pennsylvania Philadelphia Alliance for Capital and Technologies Pittsburgh Technology Council Pittsburgh Venture Capital Association

<u>Rhode Island</u>

Tech Collective

<u>Tennessee</u>

EO Nashville Greater Memphis IT Council Greater Nashville Technology Council

<u>Texas</u>

Austin Tech Alliance Austin Chamber of Commerce Caruth Institute for Entrepreneurship Geekdom Houston Exponential The Ion Kauffman Fellows Launch SA MassChallenge Texas Rice Alliance for Technology & Entrepreneurship Southwest Venture Forum Texas Healthcare & Bioscience Institute Texas Venture Capital Association

<u>Utah</u>

BioUtah Silicon Slopes Commons

<u>Vermont</u> Vermont Technology Alliance

<u>Virginia</u>

Northern Virginia Technology Council Roanoke-Blacksburg Technology Council

Washington

Life Science Washington Washington Technology Industry Association

Wisconsin

BioForward Wisconsin TitletownTech Wisconsin Technology Council Wisconsin Venture Capital Association